

## Message Text

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71

ACTION EUR-25

INFO OCT-01 IO-15 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03 SS-15

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R 021900Z OCT 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 1919

INFO ALL CSCE CAPITALS 21

USMISSION USUN

C O N F I D E N T I A L GENEVA 5248

E.O.11652 GDS

TAGS PFOR

SUBJ CSCE:SOVIET AND ROMANIAN PROPOSALS IN THE SPECIAL WORKING  
BODY ON THE IMPLEMENTATION OF PRINCIPLES OF RELATIONS

REF GENEVA 5043

1. SUMMARY: SPECIAL WORKING BODY WILL BEGIN THIS WEEK TO DISCUSS  
SOVIET AND ROMANIAN PROPOSALS (REFTEL ON MEASURES TO IMPLEMENT  
THE PRINCIPLES INCORPORATED IN AN EVENTUAL DECLARATION ON  
PRINCIPLES. DISCUSSION IS SCHEDULED TO CONTINUE FOR TWO WEEKS.  
AT NATO CAUCUS ON SEP 27, WE AND OTHER ALLIES EXCHANGED VIEWS ON  
THESE PROPOSALS AND FORECAST POSITIONS DESCRIBED BELOW. END SUMMARY.

2. SPECIAL WORKING BODY WILL TAKE UP SOVIET AND ROMANIAN "POLI-  
TICAL" PROPOSALS (REFTEL) FOR IMPLEMENTING THE PRINCIPLES TO BE  
INCORPORATED IN THE EVENTUAL DECLARATION ON PRINCIPLES FOR TWO  
WEEKS STARTING THIS WEEK. EXACT TIME AND DATE ARE NOT YET DECIDED.

3. AT NATO CAUCUS ON SEP 27 MOST DELS WERE WITHOUT INSTRUCTIONS  
ON HOW TO DEAL WITH THE TWO PROPOSALS, BUT ALL FELT THAT WHERE  
POSSIBLE CRITICISM SHOULD BE DIRECTED TOWARD SOVIET RATHER THAN  
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ROMANIAN DRAFT LEAVING SOVIETS TO BLOCK PORTIONS OF THE ROMANIAN

DRAFT APPARENTLY DIRECTED AT THEM.

4. BOTH PROPOSALS CONTAIN PARAS: A. WHICH ARE ESSENTIALLY PRINCIPLES ON NON-USE OF FORCE. DEBATE WILL CENTER AROUND PROPRIETY OF CONSIDERING THESE IN SWB.

B. WHICH CALL FOR EXPANDING BILATERAL AND MULTILATERAL CONSULTATIONS ON SECURITY ISSUES. SEVERAL NATO DELS EXPRESSED APPREHENSION THAT PROPOSAL WAS AN ATTEMPT TO GAIN LEVERAGE FOR LATER DISCUSSIONS ON PERMANENT MACHINERY AND THAT DISCUSSION SHOULD BE SET ASIDE UNTIL BASKET 4. TURKISH DEL ARGUED THAT PROPOSAL WOULD INTERFERE WITH THE UN. U.S. DEL WILL SUPPORT ALLIES WHO OPPOSE DISCUSSION OF THIS PROPOSAL IN SWB ON GROUND THAT IT PREJUDGES WORK OF BASKET 4, IS TOO VAGUE, ADDS LITTLE TO PRESENT PRACTICE AND THEREFORE IS AN ILLUSORY PROPOSAL.

C. WHICH CALL FOR PROMOTION OF GOODWILL AND CONFIDENCE THROUGH CULTURAL, EDUCATIONAL, SCIENTIFIC AND INFORMATION LINKS. SOVIET DRAFT IS MORE DETAILED AND MENTIONS ECONOMIC AND TRADE LINKS, TOURISM AND HUMAN CONTACTS. FRENCH PRINCIPLES DRAFT CONTAINS A PRINCIPLE ON THESE MATTERS AND DISCUSSION WILL PROBABLY REVOLVE AROUND WHETHER THESE ARE PROPER SUBJECTS FOR CONSIDERATION BY THE SWB.

5. ROMANIAN PROPOSAL CALLS FOR BILATERAL AND MULTILATERAL AGREEMENTS GIVING CONCRETE DEFINITION TO THE PRINCIPLE OF NON-USE OF FORCE AND CONSIDERATION OF A TREATY ON NON-USE OF FORCE IN EUROPE. SEVERAL DELS REPORTED THAT ROMANIANS HAD TOLD THEM THAT THEY WOULD LIKE A NON-AGGRESSION PACT WITH THE SOVIETS, BUT FEEL THEIR ONLY HOPE IS ON A MULTILATERAL BASIS. ROMANIANS SEE THIS AS A LONG-TERM OBJECTIVE. SEVERAL NATO DELS SEEMED TO FEEL THESE PROPOSALS WOULD INTERFERE WITH NATO AND WOULD NOT ADD IN CONCRETE TERMS TO SECURITY AND THEREFORE SHOULD BE OPPOSED. FRG DEL HAS INSTRUCTIONS TO SUPPORT PROPOSAL AND CANADIAN WILL SUPPORT IF SUCH A TREATY WOULD INCLUDE CONCRETE STEPS TO IMPROVE SECURITY. US DEL WILL SUPPORT NATO DELS WHO OPPOSE PROPOSAL.

6. ROMANIAN PROPOSALS CONTAINES THREE CBMS CONCERNING MAINTAINING TROOPS ON THE TERRITORY OF OTHER STATES, TROOP MOVEMENTS ON FRONTIERS OF OTHER STATES AND NEGOTIATIONS FOR CONCLUSION OF A TREATY ON GENERAL DISARMAMENT. DEBATE WILL CENTER AROUND WHETHER THESE PROPOSALS SHOULD BE REFERRED TO SUB-COMMITTEE 2. U.K. URGED THAT CONFIDENTIAL

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ALLIES NOT PRESS TOO HARD ON THIS ISSUE AND ALLOW SOVIETS TO TAKE THE LEAD.

7. ROMANIAN PROPOSAL ALSO CONTAINS A PECULIAR RESTATEMENT OF FRIENDLY RELATIONS DECLARATION NON-INTERFERENCE PRINCIPLE WITH THE EMPHASIS ON ECONOMIC INTERFERENCE. DEBATE THIS ITEM WILL PROBABLY REVOLVE AROUND WHETHER THIS ISSUE SHOULD BE REFERRED TO SUB-COMMITTEE 1.

8. SOVIET DRAFT CALLS FOR AN EXPRESSION BY THE PARTIES OF THEIR READINESS TO REFRAIN FROM RENDERING POLITICAL, MILITARY, ECONOMIC OR OTHER ASSISTANCE TO STATES COMMITTING ACTS WHICH ENDANGER INTERNATIONAL PEACE AND SECURITY. PROPOSAL IS NOT LIMITED TO REFRAING FROM ASSISTING PARTICIPATING STATES AND RAISES A QUESTION WHETHER SOVIETS HOPE TO AACHIEVE SOME BROADER OBJECTIVE SUCH AS INHIBITING U.S. ASSISTANCE TO ISRAEL. FRG AND CANADIAN DELS SAY THEY WILL SUPPORT PROPOSAL. SOME ALLIED DELS WILL OPPOSE ON THE GROUNDS PROPOSAL IS TOO VAGUE AND DOES NOT INCLUDE CONCRETE MEASURES TO INCREASE SECURITY. US DEL WILL SUPPORT DELS WHO OPPOSE PROPOSAL.

9. IN ALL FOREGOING, US DEL WILL PRESUMABLY BE ENGAGED IN PROTRACTED DISCUSSIONS WITH STAGES OF CLARIFICATION, REFINEMENT AND OBFUSCATION BEFORE WE ARRIVE AT ULTIMATE CHOICE.BASSIN

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
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**Draft Date:** 02 OCT 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Original Handling Restrictions:** n/a  
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**Page Count:** 3  
**Previous Channel Indicators:**  
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**Previous Handling Restrictions:** n/a  
**Reference:** GENEVA 5043  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** golinofr  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 04 OCT 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <04-Oct-2001 by eisnerah>; APPROVED <05-Dec-2001 by golinofr>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CSCE:SOVIET AND ROMANIAN PROPOSALS IN THE SPECIAL WORKING BODY ON THE IMPLEMENTATION OF PRINCIPLES OF RELATIONS  
**TAGS:** PFOR  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005